Targeted Financial Sanctions (TFS) on Terrorist Financing (TF) and Proliferation Financing (PF) of Weapons of Mass Destruction (WMD)

## What we are going to discuss;

- What is United Nations Security Council Resolution (UNSCR)
- What are Targeted Financial Sanctions (TFS)
- What is Terrorist Financing (TF)
- What is Proliferation Financing of Weapons of Mass Destruction (PF-WMD)
- UNSCRs which are relevant to you as Financial Institutions
- Legal framework for countering TF and PF-WMD
- Complying with those regulations
- Consequence of non-compliance

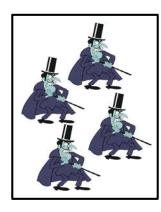
# What is United Nations Security Council Resolution (UNSCR)?

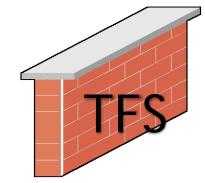
- UN Security Council Global Policeman
- Issue binding obligatory orders to members
- Famous for imposing sanction measures on countries (and individuals)
- Financial sanction measures are relevant to Financial Institutions



## What are Targeted Financial Sanctions (TFS)?

- Asset freezing and prohibitions to prevent funds or other assets from being made available, directly or indirectly, for the benefit of designated persons and entities.
- Designated persons and entities Lists of "bad actors" who threaten the world peace (terrorism / proliferation)
- The lists are updated by the Security Council regularly
- UN member countries can't do financial dealings with such designated individuals and entities.







## What is Terrorist Financing?

- Providing funds for terrorist activities
- Legitimate sources as well as criminal sources
- Terrorists use techniques to evade authorities' attention
- Tend to be in small amounts than is the case with money laundering
- Hard to detect the illegitimate funds
- Funds are moved through the formal banking system, as well as other methods

# What is Proliferation Financing of Weapons of Mass Destruction (PF-WMD)?

- Providing funds for the rapid construction of WMD (Chemical/Biological/Radio Active/Nuclear - CBRN)
- State actors (governments) and non-state actors (individuals and organizations)
- Closely associated with science and technological research projects
- Separate UNSCRs for state and non-state actors
- Currently, North Korea (DPRK) and Iran have been designated as state actors



UN Security Council's Approach to Counter TF and PF-WMD

- UNSCR 1373 (2001)\* for local terrorists, UNSCR 1267 (1999)\* for Al-Qaida and ISIL, and UNSCR 1988 (2011)\* for Taliban (CTF)
- Global approach under UNSCR 1540 (2004) and its successor resolutions (Non-state actors) (CPF-WMD)
- Country-specific approach under UNSCR 1718 (2006) and UNSCR 2231 (2015) and their successor resolutions (State actors)
  (CPF-WMD)

\* and successor resolutions

### UNSCRs which are Relevant to You as FIs

Relevant because they are associated with TFS regimes

- UNSCR 1267 and related resolutions
  Al-Qaida and ISIL related individuals and entities
- UNSCR 1988 and related resolutions
  Taliban related individuals and entities
- UNSCR 1373 and related resolutions
  Local terrorist related individuals and entities (LTTE)
- UNSCR 1718 and related resolutions
  - North Korea related individuals and entities State Actors
- UNSCR 2231 and related resolutions
  - Iran related individuals and entities State Actors
- UNSCR 1540 and related resolutions

Individuals and organizations (no list!) - Non-state Actors

### Regulations for Countering the TF and PF-WMD

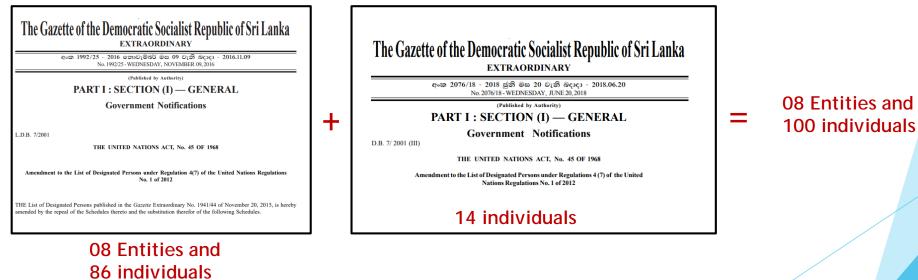
- United Nations Regulation No. 1 of 2012 (for UNSCR 1373)
- United Nations Regulations No. 2 of 2012 (for UNSCR 1267)
- United Nations (Sanctions in relation to Democratic People's Republic of Korea) Regulations of 2017 (for UNSCR 1718)
- United Nations (Sanctions in relation to Iran) Regulations No. 1 of 2018 CPF-WMD

CFT

United Nations (Sanctions relating to Proliferation of Nuclear, Chemical or Biological Weapons) Regulations of 2017 (for UNSCR 1540)

## United Nations Regulation No. 1 of 2012

- To freeze the funds and other assets of local terrorists.
- Secretary of the Defense is the Competent Authority (CA)
- FIU facilitates the implementation process by circulating the updates to REs
- Currently, a list of <u>100 individuals and 8 entities</u> (latest update is Gazette Extraordinary No. 2076/18 dated 20/06/2018)



Freezing order by CA (Gazette Extraordinary No. 1863/25 dated 22/05/2014)

#### United Nations Regulation No. 1 of 2012 (Contd.)

- All institutions shall immediately freeze funds and other assets of designated individuals and entities. Funds credited to a frozen account will also be frozen - *regulation 5*
- Cannot tip off customers regulation 5
- CA may grant a special authorization to permit the use of frozen funds and assets for special conditions – *regulation 6*
- Inform FIU after freezing regulation 9
- Imprisonment and/or fine for non-compliance regulation 11

### United Nations Regulation No. 2 of 2012

- To freeze the funds and other assets of individuals and entities of Al-Qaida/Taliban/ISIL
- Secretary of the Defense is the Competent Authority (CA), and the FIU is facilitating the implementation process
- CA has gazetted the first list of designated individuals and entities regulation 4
- FIU facilitates the implementation process by circulating the updates to REs
- All institutions shall immediately freeze funds and other assets of designated individuals and entities. Funds credited will also be frozen regulation 5 & 6

### United Nations Regulation No. 2 of 2012 (Contd.)

- CA can grant a special authorization to permit the use of frozen funds and assets - regulation 9
- Inform the CA and the FIU after freezing regulation 12
- Inform the customer after freezing and informing FIU & CA regulation 13
- Can't tip off customer regulation 14
- Imprisonment and/or fine for non-compliance regulation 15

# United Nations (Sanctions in relation to Democratic People's Republic of Korea) Regulations of 2017

- To freeze the funds and other assets of <u>North Korean individuals and</u> <u>entities</u> (including the government)
- Secretary of the Defense is the Competent Authority (CA), and the FIU is facilitating the implementation process
- CA has gazetted the first list of designated individuals, entities and items regulations 4 & 19
- Institutions cannot facilitate any service for the usage of designated items by North Korean persons - regulations 4 & 7
- Institutions cannot facilitate any financial service for the usage of vessels by North Korean persons - regulations 6 & 12

United Nations (Sanctions in relation to Democratic People's Republic of Korea) Regulations of 2017 (Contd.)

- All institutions shall immediately freeze funds and other assets of designated individuals and entities. Funds to a frozen account will stay frozen regulations 8, 9, 19, 20, 21
- Institutions cannot facilitate trade with North Korean persons regulation 11
- Institutions cannot maintain financial relationships with North Korean Fls regulation 14
- Only one account for North Korean diplomatic missions or consular post regulation 18
- Inform the CA and the FIU after freezing regulation 28

United Nations (Sanctions in relation to Democratic People's Republic of Korea) Regulations of 2017 (Contd.)

- Inform the customer after freezing and informing FIU & CA regulation 29
- Don't tip off the customer regulation 30
- CA may grant a special authorization to permit the use of frozen funds and assets - regulation 31
- Imprisonment and/or fine for non-compliance regulation 34

### United Nations (Sanctions in relation to Iran) Regulations No. 1 of 2018.

- Less stricter than DPRK regulations (only focused on implementing the TFS provisions)
- Secretary of the Defense is the Competent Authority (CA), and the FIU is facilitating the implementation process
- Immediately freeze funds and other assets of <u>designated individuals</u> and entities - regulation 9
- Funds to a frozen account will stay frozen regulations 10
- Mistaken identities can apply to CA regulation 13
- Inform the CA and the FIU after freezing regulation 14
- CA may grant a special authorization to permit the use of frozen funds and assets - *regulation 15*

United Nations (Sanctions relating to Proliferation of Nuclear, Chemical or Biological Weapons) Regulations of 2017 (for UNSCR 1540)

- UNSCR 1540 is not a TFS regime UNSCR, hence there is no designated list
- Prevention of proliferation financing by non-state actors
- Import/export/re-export control of items which have dual use (civil/military and proliferation)
- Be vigilant when dealing with dual use items
- Regulations to effectively implement the Strategic Trade Control (STC) mechanisms will be issued in the future.

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	(Published by Authority) PART I : SECTION (I) — GENERAL						
	Government Notifications						
	L.D. B. 7/2001 The United Nations Act, No. 45 of 1968						
	REGULATIONS made by the Minister of Foreign Affairs under Section 2 of the United Nations Act, No. 45 of 1968.						
	TILAK MARAPANA, Minister of Foreign Affairs.						
	Colombo, 04th October, 2017.						

#### **Requirements from Financial Institutions**

- Mechanism to screen customers at the time of on-boarding
- Mechanism to screen customers at the time of transactions whenever possible
- Mechanism to screen the customer database when the lists are updated (Notified by the FIU)
- Be vigilant about the transactions for high risk customers (from high risk countries)
- Increase awareness of the staff about the screening requirements

## Enhanced Scrutiny of High-Risk Customers and Transactions

### Who are high risk customers?

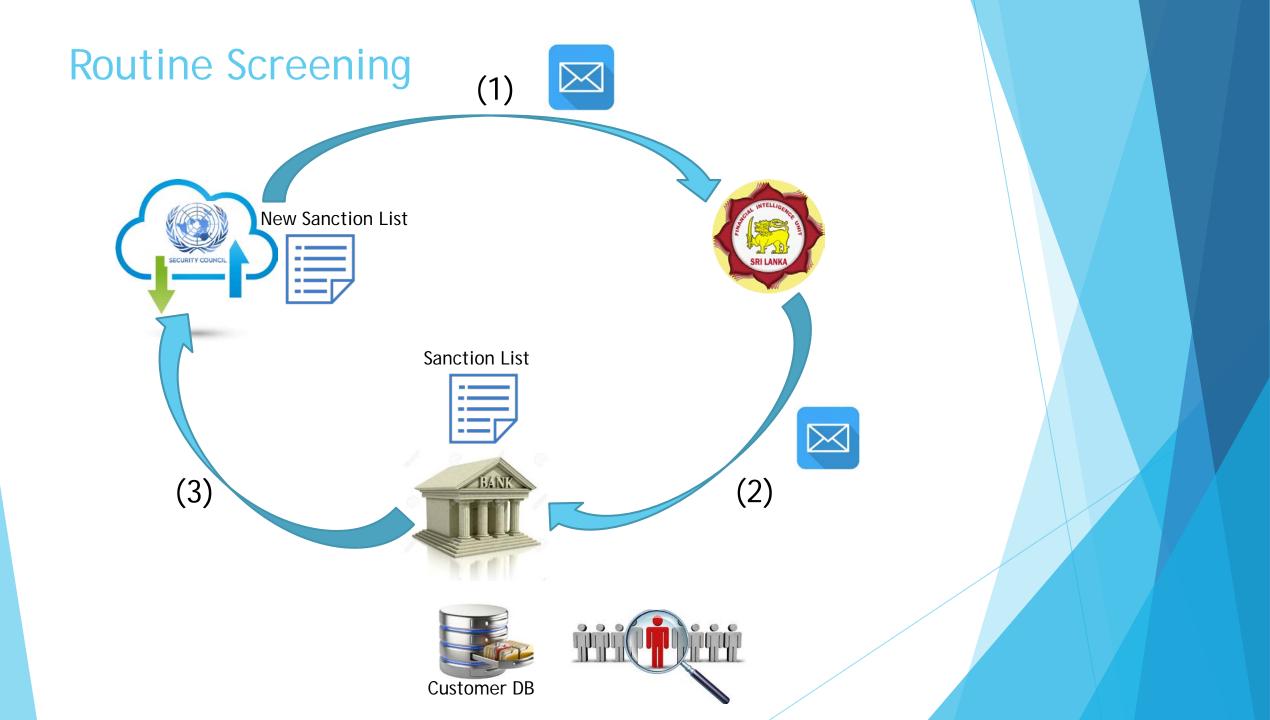
- Customers from DPRK, Iran or their neighboring countries
- Who may act on behalf of or at the direction of DPRK and Iran
- Who provide trade services:
  - > to Iran, DPRK, or countries neighboring them
  - To countries that have weak AML/CFT/CPF controls
  - For dual use items





Additional information obtained for high risk customers and transactions

- purpose of transaction or payment
- details about the nature, end use or end user of the item
- parties to the transaction
- sources of funds
- beneficial ownership of the counterparty
- export control information (copies of export-control or other licenses issued by the national export control authorities, and end-user certification)
- information in accordance with wire transfers



#### Elements that may Indicate Proliferation Financing

- Person or entity in Iran, DPRK or its neighboring countries
- Altering transaction originator information, specially in EFTs
- Person or entity is "listed" or has a history of export control contraventions
- Customer activity doesn't match profile
- > A freight forwarding firm is listed as the product's final destination
- Order from one country, end user in another country
- Shipment incompatible with the technical level of the shipped country
- Circuitous route of shipment and/or circuitous route of financial transaction
- Shipment route through country with weak import/export control laws
- shipments inconsistent with normal geographic trade patterns

#### Elements that may Indicate Proliferation Financing

- Declared value of shipment seems under-valued vis-à-vis the shipping cost
- Customer vague/incomplete/resistant on information it provides
- Payment instruction to parties not identified on the original trade documents
- Involvement of items controlled under WMD export control regimes
- Person dealing with complex equipment for which he/she lacks technical background
- Involvement of a small trading, brokering or intermediary company
- Involvement of a university in a country of proliferation concern
- Vague description of goods
- Evidence that documents or other representations (e.g. relating to shipping, customs, or payment) are fake or fraudulent
- Use of personal account to purchase industrial items

#### Consequences of Non-compliance

- Imprisonment and/or fines
- Reputational damage
- Suspension of business





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## Contact

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- Ministry of Foreign Affairs
  - Mrs. Sanjika Kammanankada
    Assistant Legal Advisor
    0112325371-5

#### The United Nations Regulations No. 01 of 2012

**The United Nations Regulations No. 01 of 2012** issued by the Minister of Foreign Affairs promulgating the United Nations Security Council Resolution 1373 (2001) designating individuals and entities related to terrorism and terrorist financing in national level. Accordingly, Institutions are obliged to have measures in place to identify and freeze funds, financial assets or economic resources of such designated persons and entities upon order by the Competent Authority.

Under the provisions of said regulations Secretary to the Ministry of Defense has been appointed as the Competent Authority for the implementation of UNSCR 1373 and its successor resolutions in Sri Lanka.

#### Regulation

Extraordinary Gazette No 1758/19, May 15 of 2012 - United Nations Regulation No. 1 of 2012

Sinhala Tamil English

Extraordinary Gazette No 1892/37, December 11 of 2014 - Amendments to the United Nations Regulations No. 1 and 2 of 2012

Sinhala Tamil English

#### **List of Designated Persons & Entities**

The list of individuals and entities sanctioned under Regulation No 1 of 2012 is as follows:

Amendments made on June 19th, 2018 to the List of Designated Persons under Regulation 4(7) of the United Nations Regulations No. 1 of 2012

Sinhala Tamil English

Amendments made on November 09th, 2016 to the List of Designated Persons under Regulation 4(7) of the United Nations Regulations No. 1 of 2012

Sinhala Tamil English



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#### SANCTIONS RELATED TO TERRORISM AND TERRORISM FINANCING

#### 1. THE UNITED NATIONS REGULATIONS NO. 02 OF 2012 (1267) Link to Updated List – Al-Qaida & ISIL Link to Upda<u>ted List – Taliban</u>

2. THE UNITED NATIONS REGULATIONS NO. 01 OF 2012 (1373)

#### The United Vations Regulations No. 02 of 2012

The United Nations Regulations No. 02 of 2012 issued by the Minister of Foreign Affairs promulgating the United Nations Security Council Resolution 1267(1999) and the modifications and stren thening of the Resolution's sanctions regime by subsequent resolutions including 1526 (2004), 1617 (2005), 1735 (2006), 1822 (2008), 1904 (2009), 1988 (2011), 1989 (2011) and 22 3 (2015) and any other subsequent resolution on Taliban (Islamic Emirate of Afgharistan), Islamic State of Irag and Levant ( ISIL, also known as Da'esh) and Al-Qaida, imporing upon member States of the United Nations a series of obligations to apply sanction measures to any natural or legal person, group or entity associated with Taliban, ISIL (Da'esh) or Al-Qaida.

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Sanctions List Materials	Þ	Home » Sanctions »	ISIL (Da'esh) & Al	-Qaida Sanct	tions Committee » Sanctions List Ma	aterials
Resolutions		Sanctions	List Mate	erials		
Committee Guidelines		ISIL (Da'esh)	& Al-Qaida	Sanction	ns List	
Exemptions to the Measures	Þ	List in alphabeti	cal order			
Press Releases		PDF		<u>XML</u>	HTML	
Monitoring Team	Þ	List by Permane	nt Reference N	lumber		
Ombudsperson ISIL (Da'esh) & Al-Qaida		PDF		<u>XML</u>	HTML	
Sanctions Committee		By resolution 2368(2017) 🚴, the Security Council imposes individual targeted sanctions (an ass				
Selected Documents	Þ	individuals, groups, u	ndertakings and er	ntities design	ated on the ISIL (Da'esh) & Al-Qaida S	Sanctio
Member State Reports		previous versions. Th	e name of the List	changed on	262 individuals and 83 entities and wa 17 December 2015 with the adoption iately following the relevant decision	of <u>res</u>

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Sanctions List Materials	, ⊦ F	Home » Sanctions » 1988 Sanctions Committee » Sanctions List Materials
Resolutions	:	Sanctions List Materials
Committee Guidelines	1	1988 Sanctions List
Exemptions to the Measures	) · · · ·	.ist in alphabetical order
Press Releases		PDF XML HTML
Monitoring Team	• L	ist by Permanent Reference Number
Annual Reports		PDF XML HTML
National Contact Point		By <u>resolution 2255 (2015)</u> , the Security Council imposes individual targeted sanctio ndividuals and entities designated on the 1988 Sanctions List.



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Sanctions List Materials	Þ	Home » Sanctions »	1718 Sanctions	Committee (DPRI	X) » Sanctions List Materials
Resolutions		Sanctions	List Mat	erials	
Committee Guidelines		1718 Sanction	s List		
Exemptions to the Measures	Þ	List in alphabetic	al order		
Press Releases		PDF		<u>XML</u>	HTML
Panel of Experts	Þ	List by Permaner	nt Reference	Number	
Selected Documents		PDF		<u>XML</u>	HTML
Implementation Reports					in 2012 the Committee designated ( <u>2013)</u> 🔁 and <u>resolution 2094 (201</u> :
Annual Reports		individuals and 8 entit	ies. On 28 July 20	014, the Committe	ee designated an additional entity. E ndividuals and 22 entities. By <u>resolu</u>



#### UNITED NATIONS SECURITY COUNCIL

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Background	Home » About the Council » Resolution 2231 (2015) on Iran Nuclear Issue » 2231 List			
Resolution 2231 (2015)	2231 List			
Note by the President of the Security Council	The 2231 List includes the individuals and entities that were specified on the list established and established pursuant to <u>resolution 1737 (2006)</u> as of the date of adoption of <u>resolution 2231 (20</u>			
Reports and Briefings by the Facilitator	individuals and entities specified in the Attachment to Annex B of the same resolution who were deli January 2016, the Security Council removed one entity from the 2231 List. There currently are 23 ind			
Press Releases	List in alphabetical order			
Specific Restrictions	PDF XML HTML			
Exemptions	List by Permanent Reference Number			
2231 List	PDE XML HTML			
Other Required Actions				